



Contents

1	INTRODUCTION	3
2.	CORE STRATEGY	<u>4</u>
3.	POPULATION TRENDS	<u>7</u>
<u>4.</u>	CORE STRATEGY MONITORING	<u>9</u>
4.1	Indicators 1 and 2 - Dwelling Completions	
4.2	INDICATOR 3 - RESIDENTIAL PLANNING PERMISSIONS - SETTLEMENTS	
4.2.		_
4.3	INDICATOR 4 - RESIDENTIAL PLANNING APPLICATIONS — RURAL	
4.4	OBSTACLES TO DWELLING DELIVERY	23
4.5	INDICATORS 5 AND 6 – COMMERCIAL FLOOR SPACE AND PERMISSIONS	23
4.6	Indicator 7 – Settlement Consolidation Sites Limerick City and Suburbs	26
5.	CONCLUSION	30

1. Introduction

Following a two year statutory process, the Limerick Development Plan 2022-2028 (hereafter referred to as the Plan), came into effect on the 29th of July 2022, six weeks after the date of adoption. The Plan sets out a blueprint for the development of Limerick to 2028 and beyond, in the context of higher tier regional and national level planning policy. In this regard, the Plan is consistent with the policies and objectives of the National Planning Framework (NPF) and the Regional Spatial and Economic Strategy for the Southern Region (RSES).



Plan period 2022 – 2028.

Chapter 2, Core Strategy of the Plan's Volume 1: Written Statement, sets out the projected population and household growth for Limerick in accordance with the requirements of the NPF Implementation Roadmap, the RSES and the Economic and Social Research Institute's (ESRI) 'Regional Demographics and Structural Housing Demand at a County Level'.

The housing supply targets outlined in the Core Strategy were prepared utilising the ESRI forecast in accordance with the requirements of the 'Housing Supply Target Methodology for Development Planning — Guidelines for Planning Authorities' (2020). The ESRI report sets out a forecast for an additional 15,591 no. residential units in Limerick City and County over the

This report comprises the Year Two Core Strategy Monitoring Report and indicates the development trends between 1st August 2023 and 31st July 2024 relative to the Core Strategy of the Plan, during the second year of its implementation. The report has been prepared in accordance with the requirements of the Section 28 'Development Plans Guidelines for Planning Authorities', 2022.

This report provides an update on the Year One Core Strategy Monitoring Report for 2022 – 2023, which indicated the development trends during the first year of implementation of the Plan, between 1st August 2022 and 31st July 2023. While certain tables and figures, such as Core Strategy maps and tables are included in this report for ease of reference, the Census 2022 analysis or other substantially similar commentary is not repeated. In this regard, while summary tables of key data for year one have been included hereunder, this update should be read in conjunction with the Year One Core Strategy Monitoring Report for 2022 – 2023.

2. Core Strategy

Chapter 2, Core Strategy of Volume 1: Written Statement sets out the Core Strategy of the Plan. The Core Strategy comprises maps and a table setting out a quantitative based strategy for the spatial development of Limerick across the settlement hierarchy as per the following extracts:

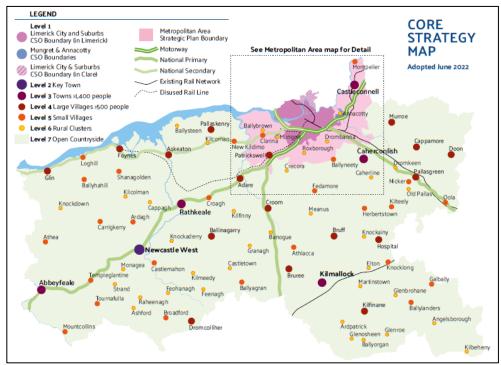


Figure 1: Extract of Map 2.3 Core Strategy Map, Chapter 2, Core Strategy

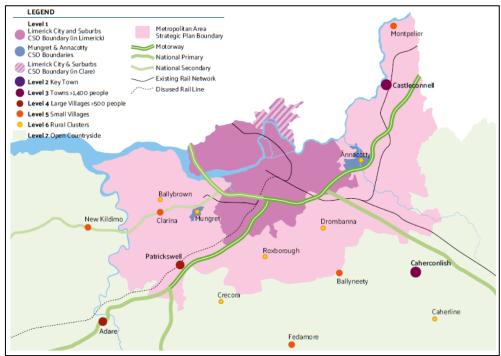


Figure 2: Extract of Map 2.4 Limerick Shannon Metropolitan Area (in Limerick) Core Strategy Map, Chapter 2, Core Strategy

In accordance with the Economic and Social Research Institute's (ESRI) 'Regional Demographics and Structural Housing Demand at a County Level', the Core Strategy as set out in the table below, outlines a forecast for an additional 15,591 no. residential units in Limerick City and County over the Plan period 2022 – 2028.

As set out in the Core Strategy, the zoned settlements (Levels 1, 2, 3 and 4) have an additional household forecast of 13,709 no. units. Subsequent to the adoption of the Plan, the Planning Authority has undertaken a programme of Local Area Plan (LAP) and zoning map reviews. New LAPs for Abbeyfeale, Adare, Caherconlish, Castleconnell, Newcastle West, Patrickswell and Rathkeale are now in effect. The zoned lands in the new LAPs, combined with the zoning in Limerick City and Suburbs and the remaining Level 4 Large Villages set out in Volume 2 of the Plan, included a total of 596.97ha. of land with potential for residential development.

In addition to the settlements with objectives for the zoning of land, the Core Strategy also allocates a further 1,176 no. dwelling units across the Level 5 Small Villages, Level 6 Rural Clusters and Level 7 Open Countryside. With respect to the Open Countryside, the Core Strategy forecasts an additional 772 no. dwellings over the lifetime of the Plan.

Level	Settlements		Population totals 2028	Population growth as % of 2016 base ¹	Additional house- holds forecasted 2022-28	Target residential density ranges (UPH) ²	Zoned land Required (hectares)	zoned land	Infill or brownfield as % of total zoned lands	Shortfall (-) o excess (+) o zoned lan (hectare
•	Limerick City and Suburbs (in Limerick)	89,671	123,242		11,054	35 to 100+	25925	353.06	84%	93.8
Area (In Limerick)	Annacotty	2,930	3,641		235	45+	522	838	80%	31
	Mungret	277	687		153	35+	437	438	100%	0.0
	City and Suburbs (In Limerick), Mungret and Annacotty	92,878	127,570	37%	11,442		268.84	365.82	84%	96.98h (Capacity fo 12,750 units o zoned land
	Castleconnell	2,107	2,697	28%	205	10 or 22+	11.59	24.89		13.3
	Patrickswell	847	1,153	36%	95	10 or 22+	536	37.93		32.5
	Clarina	294	591	101%4	20					
	Montpelier	150	172	15%	7					
	Rural Metro Area	8,676	9,237	6%	104					
	Remainder of Metro Area	12,074	13,850	16%	431		16.95	62.82		45
	Limerick Shannon Metropolitan Area (In Limerick)	104,952	141,420	35%	11,873		285.78	440.57		154.
Key town	Newcastle West	6,619	8,607	30%	706	10 or 35+	3026	139.02		108.
Level 3	Abbeyfeale	2,023	2,589	28%	211	10 or 22+	11.89	45.50		33
Towns	Kilmallock	1,668	2,135	28%	162	10 or 22+	9.14	19.61		10.
Level 3 Towns	Rathkeale	1,441	1,844	28%	147	10 or 22+	8.30	38.12		29
	Caherconlish	1,476	1,815	23%	125	10 or 22+	7.02	9.94		2
	Level 3 Aggregate	6,608	8,383	27%	645		36.35	113.17		76.
Level	Adare	1,129	1,455	29%	122	10 or 22+	6.88	58.35		51
4 Large Villages	Askeaton	1,137	1,455	28%	119	10 or 22+	6.72	23.54		16
villages	Ballingarry	521	667	28%	55	10 or 22+	3.08	5.89	29.71%	2
	Bruff	803	1,043	30%	83	10 or 22+	4.68	5.52	12.30%	0
	Bruree	580	740	28%	39	10 or 22+	2.21	2.13	65.49%	See Footno
	Cappamore	620	794	28%	65	10 or 22+	3.66	3.32	17.62%	See Footno
	Croom	1,159	1,484	28%	104	10 or 22+	5.84	12.45		6
	Doon	516	660	28%	52	10 or 22+	2.91	273	100.00%	See Footno
	Dromcolliher	518	663	28%	54	10 or 22+	3.06	2.43	65.06%	See Footno
	Foynes	520	666	28%	55	10 or 22+	3.07	3.49	0.00%	0
	Glin	576	737	28%	59	10 or 22+	3.33	3.10	38.71%	See Footno
	Hospital	653	836	28%	64	10 or 22+	3.59	3.32	100.00%	See Footno
	Kilfinane	789	1,010	28%	81	10 or 22+	459	3.81	100.00%	See Footno
	Murroe	1,377	1,694	23%	117	10 or 22+	6.61	5.82	66.79%	See Footno
	Pallasgreen	568	727	28%	60	10 or 22+	3.38	3.11	50.32%	See Footno
	Pallaskenry	651	836	28%	63	10 or 22+	3.53	3.60	86.28%	0.
	Level 4 Aggregate	12,117	15,467	28%	1,191		67.15	142.61		75.
Level 5	Small Villages	5,469	6,453	18%	313					
Level 6	Rural Clusters	1,882	1,855	15%	91					
Level 7	Open Countryside	57,252	61,936	8%	772					
City and County	Totals	194,899	244,121	25%	15,591		419.54	835.97		416

 Table 1: Extract of Table 2.7, Core Strategy Table, Chapter 2, Core Strategy

3. Population Trends

Since the adoption of the Plan, the Central Statistics Office (CSO) has released the results of the Census of Population 2022. The statistics were examined in the Year One Core Strategy Report for 2022 – 2023. While this analysis is not repeated, a brief summary is provided hereunder.

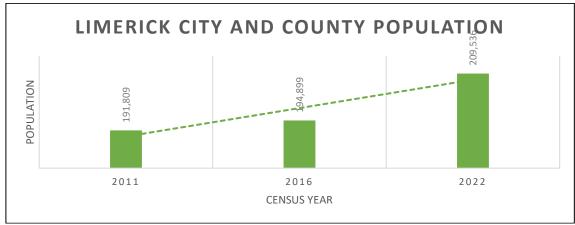


Figure 3: Limerick City and County Population, CSO

As demonstrated in Figure 3 above, Limerick City and County has experienced population growth throughout the recent intercensal periods reaching 209,536 in 2022.

The Census of population statistics for 2016 and 2022 and the additional households forecast in each of the settlements in the Core Strategy is set out in Table 2 below:

Level	Settlement	Census Data 2016 - Population	Census Data 2022 - Population	Additional Households Forecasted 2022-2028
Limerick Shannon Metropolitan	Limerick City and Suburbs (in Limerick)	89,671	97,582	11,054
Area (in	Annacotty	2,930	3,398	235
Limerick)	Mungret	277	372	153
	Castleconnell	2,107	2,488	205
	Patrickswell	847	848	95
	Clarina	294	559	20
	Montpelier	150	172	7
Key Town	Newcastle West	6,619	7,209	706
Level 3	Abbeyfeale	2,023	2,206	211
Towns	Kilmallock	1,668	1,761	162
	Rathkeale	1,441	1,231	147
	Caherconlish	1,476	1,569	125
Level 4 Large	Adare	1,129	1,224	122
Villages	Askeaton	1,137	1,236	119

Level	Settlement	Census Data 2016 - Population	Census Data 2022 - Population	Additional Households Forecasted 2022-2028
	Ballingarry	521	570	55
	Bruff	803	887	83
	Bruree	580	641	39
	Cappamore	620	668	65
	Croom	1,159	1,240	104
	Doon	516	651	52
	Dromcolliher	518	509	54
	Foynes	520	512	55
	Glin	576	644	59
	Hospital	653	674	64
	Kilfinane	789	757	81
	Murroe	1,377	1,432	117
	Pallasgreen	568	229	60
	Pallaskenry	651	610	63
Level 5	Small Villages	5,913	6,280	313
Total	All Settlements	127,533	138,487	14,625

Table 2: Limerick City and County Settlements Population, CSO

The Census figures for 2016 and 2022 demonstrate that the overall pattern of population growth accords with the objectives of the National Planning Framework (NPF), the Regional and Spatial Economic Strategy for the Southern Region (RSES) and is in line with the Core Strategy of the Limerick Development Plan 2022 – 2028. In this regard, the pattern of population growth is concentrated in the City and Suburbs, Metropolitan settlements and Key Town of Newcastle West. The Level 3 Towns of Abbeyfeale, Kilmallock and Caherconlish have also shown consistent population growth.

The overall increase in population growth experienced in settlements during the 2016 to 2022 intercensal period, aligns with the strategic approach of the Local Authority to encourage urban living, through the provision of zoned and serviced land, with investment in regeneration and infrastructure to facilitate consolidation and compact growth. The growth of the City and Suburbs demonstrates the desirability of the area as a place to live and work, with a range of third level institutes and strengths in various employment sectors.

Overall, the 2022 Census data demonstrates positive population growth in the settlements. This indicates that the Core Strategy has accurately directed population growth towards the designated settlements across the hierarchy of the Plan. The population trends provide confidence that the annual monitoring report will demonstrate that the objectives of the Core Strategy can be achieved over the lifetime of the Plan.

4. Core Strategy Monitoring

Section 10.3.1 Core Strategy Monitoring (Annual) of the 'Development Plan Guidelines' sets out 7 no. indicators for Residential, Commercial and Settlement Consolidation Sites to determine the progress in achieving the Core Strategy of the Plan. The 7 no. indicators are set out in Table 3 below:

		Indicator						
Reside	ntial							
1	New hon	ne completions (including through refurbishment/ conversions)						
2	New hon	New home completions per NPO 3 - Compact Growth						
3	Planning	permission granted for residential development with:						
	(i)	A breakdown of 1, 2, 3 and 4+ bedroom units permitted and						
	(ii)	A breakdown per Tier 1 and Tier 2 lands						
4	Breakdo	wn by relevant rural area type of housing:						
	(i)	Planning Applications lodged						
	(ii)	Breakdown in decisions						
	(iii)	New home completions						
Comme	ercial							
5	Develope	ed and occupied commercial floor space						
6	Planning	permissions for business/ employment uses (m2) for:						
	(i)	Office						
	(ii)	Industrial						
	(iii)	Retail						
	(iv)	Warehousing/ Logistics						
Settlen	ent Conso	olidation Sites						
7	Specific r	reporting on the progress of the Settlement Consolidation Sites identified						
	in the	Development Plan. This should include information on enabling						
	infrastru	cture services delivery, planning permissions granted, housing						
	construc	ted, funding applications made, project timelines, Vacant Site Levy						
	commen	tary etc.						

 Table 3: Annual Report Monitoring Indicators, Development Plan Guidelines

The following sections include tables and a brief commentary with respect to the various indicators for the second year of implementation of the Limerick Development Plan 2022 - 2028.

4.1 Indicators 1 and 2 - Dwelling Completions

This section provides an overview of the number of dwellings required and completed in Limerick during year two of the Limerick Development Plan 2022 – 2028. As set out in Section 2 of this report, in accordance with the ESRI's 'Regional Demographics and Structural Housing Demand at a County Level', the Core Strategy table identifies a forecast of 15,591 no. additional households between 2022 and 2028 in Limerick City and County. This equates to an average requirement for 2,598 no. additional dwellings per annum, or 649 no. additional dwellings per quarter to 2028.

Having regard to the information available on the Department of Housing, Local Government and Heritage's Housing Delivery Tracker and the CSO's New Dwelling Completions Q2 2024 Report, the following table sets out the average no. of units required by quarter and the residential completions by unit type across Limerick City and County in year two of the Plan:

Quarter/ Year	Average No. of Units Required	No. of Apartments Built	No. of Scheme Houses Built (In estates)	No. of Single Houses Built	Total No. of units Built
Q3 2023	649	46	107	44	197
Q4 2023	649	48	137	58	243
Q1 2024	649	17	121	60	198
Q2 2024	649	46	130	52	228
Total	2,598	157	495	214	866

Table 4: Housing Completions, Housing Delivery Tracker/ CSO

The number of dwellings completed in year two (866 no. units) compared to the average number of dwellings required per annum (2,598 no. units) over the lifetime of the Plan, indicates a shortfall of 1,732 no. units for the second year of the Plan.

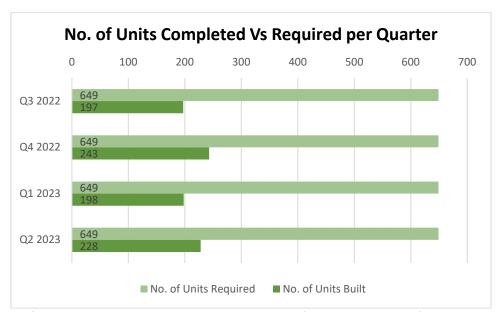


Figure 4: No. of dwellings completed vs no. required per quarter for the second year of the Development Plan

It is noted that 766 no. units were completed during year one, equating to a total of 1,632 no. units during the first two years of the Plan as set out in the table below:

Development Plan Implementation	Average No. of Units Required	No. of Apartments Built	No. of Scheme Houses Built (In estates)	No. of Single Houses Built	Total No. of units Built
Year One	2,598	70	477	219	766
Year Two	2,598	157	495	214	866
Total	5,196	227	972	433	1,632

Table 5: Housing Completions, Housing Delivery Tracker/ CSO

Further to Table 5 above, utilising the Housing Delivery Tracker and GeoDirectory data, a breakdown by settlement of the number of units required per annum and the number of units completed across the City and County including in the surrounding rural areas, in 2022 and 2023 is set out in the following table:

Level	Settlement and Surrounding Area	Average No. of units required per annum	New home completions including refurbs/ conversions (2022)	New home completions including refurbs/ conversions (2023)	New home completions as % of no. of units required per annum
Limerick Shannon Metropolit	Limerick City and Suburbs (in Limerick)	1,842	385	393	21
an Area (in	Annacotty	39	1	-	-
Limerick)	Mungret	26	-	-	-
	Castleconnell	34	2	12	35
	Patrickswell	16	1	12	75
	Clarina	3	-	14	466
	Montpelier	1	1	-	-
Key Town	Newcastle West	118	39	2	11
Level 3	Abbeyfeale	35	2	2	6
Towns	Kilmallock	27	27	2	7
	Rathkeale	25	10	5	20
	Caherconlish	21	3	4	19
Level 4	Adare	20	-	9	45
Large	Askeaton	20	-	-	-
Villages	Ballingarry	9	1	5	55
	Bruff	14	2	3	21
	Bruree	7	-	-	-
	Cappamore	11	-	-	-
	Croom	17	4	4	23

Level	Settlement and Surrounding Area	Average No. of units required per annum	New home completions including refurbs/ conversions (2022)	New home completions including refurbs/ conversions (2023)	New home completions as % of no. of units required per annum
	Doon	9	-	-	-
	Dromcolliher	9	-	3	-
	Foynes	9	-	1	-
	Glin	10	1	-	33
	Hospital	11	-	21	190
	Kilfinane	14	1	1	7
	Murroe	20	2	1	50
	Pallasgreen	10	3	-	-
	Pallaskenry	11	-	1	9
Level 5	Small Villages	52	13	33	63
Total	All Settlements	2,440	498	528	42%

Table 6: Residential Forecast, unit requirements and completions by settlement, Housing Delivery Tracker

With the exception of the Metropolitan settlement of Clarina and the Level 4 Large Village of Hospital, the number of new dwelling completions is below the average annual target across all settlement levels. Dwelling completions are not in line with the annual growth targets set out in the Core Strategy, which are required to serve the projected population growth to 2028. It should be noted that there are a significant number of live planning permissions, including those that pre-date the Development Plan for residential units across the City and County. In the City and Suburbs alone, planning permission is in place for 4,054 no. units. In this regard, it would appear that economic conditions are stifling the delivery of dwelling units.

With respect to Limerick City and Suburbs, where the greatest target of growth is envisaged, only 21% of the annual target (1,842 no. units) of dwellings required per annum was completed in 2023 (393 no. units). The number of completions in the City and Suburbs during 2023 represents a slight increase on the number of completions during 2022 (385 no. units), equating to 42% of the total required per annum.

4.2 Indicator 3 - Residential Planning Permissions - Settlements

This section provides an overview of the planning permissions granted for residential developments in the settlements across Limerick City and County during year two of the Development Plan 2022 – 2028. This section also sets out a brief outline of the availability of zoned land to cater for residential development over the lifetime of the Plan. Section 4.4 further below provides an overview of planning permissions granted in rural areas for one off dwellings.

The spatial distribution of the residential planning permissions granted are set out in Figure 5 further below. Table 7 further below provides a breakdown of the number of residential

planning permissions granted, the percentage of total applications that contribute to compact growth, the type and number of units and the number of units by bedrooms permitted for the settlements across Limerick for year two of the Plan from 1st August 2023 to 31st July 2024.

As set out in Table 7 below, across the settlements in the hierarchy, 112 no. residential planning permissions have been granted, comprising 1,701 no. units during the second year of the Development Plan. The majority of permissions granted (51 no.) are located within Limerick City and Suburbs and comprise 1,162 no. residential units (626 no. apartments and 536 no. houses). Planning permission has been granted for 142 no. units in Patrickswell, 110 no. units in Newcastle West, followed by 75 no. units in Bruff. The majority of the units granted permission comprise three bedroom units (1,067 no.) across all settlements.

Student accommodation comprising 212 no. bed spaces in 41 no. units have been granted permission in Limerick City and Suburbs during year two of the Plan.

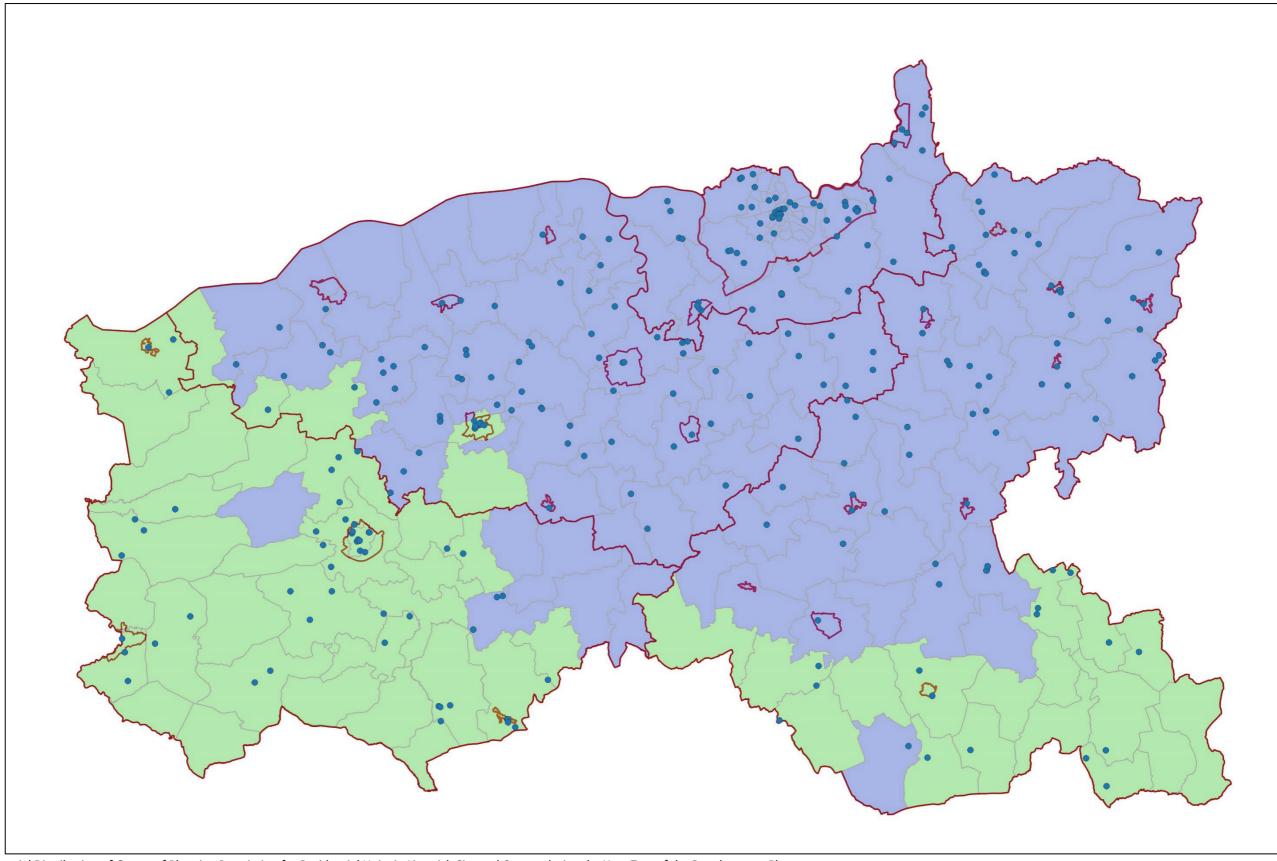


Figure 5: Spatial Distribution of Grants of Planning Permission for Residential Units in Limerick City and County during the Year Two of the Development Plan

Level	Settlements	Total No. of Planning Permissions Granted	% of Total applications contributing to Compact Growth	Total No. of Units granted	No. of Apartments granted	No. of Houses granted	No. of Student bed spaces granted	No. of studios/1 bed units	No. of 2 bed units	No. of 3 bed units	No. of 4+ bed units	No. of units granted on Tier 1 lands	No. of units granted on Tier 2 lands
Limerick	Limerick City												
Shannon Metropolita	and Suburbs (in Limerick)	51	75	1,162	626	536	212	277	355	410	120	2,422	1,395
n Area (in	Annacotty	1	-	1	-	1	-	-	-	-	1	-	-
Limerick)	Mungret	-	-	=	-	-	-	-	-	-	-	-	-
	Castleconnell	3	100	76	1	75	-	1	12	31	32	75	-
	Patrickswell	4	75	142	-	142	-	-	9	121	12	92	-
	Clarina	-	-	=	-	-	-	-	-	-	-	-	-
	Montpelier	-	-	=	-	-	-	-	-	-	-	-	-
Key Town	Newcastle West	12	83	110	23	87	-	12	41	52	5	67	-
Level 3	Abbeyfeale	1	100	1	-	1	-	-	-	1	-	-	-
Towns	Kilmallock	1	100	28	-	28	-	-	-	16	12	-	-
	Rathkeale	8	87.5	13	3	10	-	1	1	10	1	-	-
	Caherconlish	-	-	-	-	-	-	-	-	-	-	-	-
Level 4	Adare	2	100	2	1	1	-	1	1	-	-	-	-
Large	Askeaton	1	100	2	-	2	-	-	2	-	-	-	-
Villages	Ballingarry	1	100	1	-	1	-	-	-	-	1	-	-
	Bruff	2	50	75	-	75	-	-	6	60	9	74	-
	Bruree	-	-	-	-	-	-	-	-	-	-	-	-
	Cappamore	2	100	28	-	28	-	-	4	18	6	-	-
	Croom	1	100	2	2	-	-	1	-	-	-	-	-
	Doon	1	100	1	-	1	-	-	-	1	-	-	-
	Dromcolliher	2	100	2	-	2	-	-	-	1	1	-	-
	Foynes	-	-	-	-	-	-	-	-	-	-	-	-
	Glin	1	100	10	-	10	-	6	4	-	-	10	-
	Hospital	1	100	1	-	1	-	-	-	1	-	-	-
	Kilfinane	-	-	-	-	-	-	-	-	-	-	-	-
	Murroe	-	-	-	-	-	-	-	-	-	-	-	-
	Pallasgreen	1	-	3	-	3	-	-	-	-	3	-	3
	Pallaskenry	-	-	-	-	-	-	-	-	-	-	-	-
Level 5	Small Villages	13	83	36	4	32	-	4	16	7	9	N/A	N/A
Level 6	Rural Clusters	3	100	5	-	5	-	-	1	1	3	N/A	N/A
Total	All settlements	112	91	1,701	660	1,041	212	303	453	730	215	2,740	1,398

 Table 7: Settlements – Residential Indicators - Planning Permissions Granted

The tables below sets out a summary of the no. of residential permissions granted in year one and two, the total no. of units granted, the type of units, no. of student bedspaces and no. of bedrooms. It is noted that a change in the no. of student bed spaces granted that was granted in year one has been reduced downwards following the issuing of the Year One — Core Strategy Monitoring Report, this is as a result of the outcomes of appeals and/ or Judicial Reviews.

Development Plan Implementati on	Total No. of Planning Permissions Granted	Average % of applications contributing to Compact Growth	Total No. of Units granted	No. of Apartments granted	No. of Houses granted
Year One	70	98	991	556	435
Year Two	112	91	1,701	660	1,041
Total	182	94.5	2,692	1,216	1,476

Table 8: Settlements – Residential Indicators - Planning Permissions Granted Year One and Two

Development Plan Implementation	No. of Student bedspaces granted	No. of studios/ 1 bed units	No. of 2 bed units	No. of 3 bed units	No. of 4+ bed units
Year One	202	156	259	337	234
Year Two	212	303	453	730	215
Total	414	459	712	1,067	449

Table 9: Settlements - No. of Units by No. of Bedrooms Granted Permission during Year One and Two of Development Plan

Development Plan Implementation	No. of units granted on Tier 1 lands	No. of units granted on Tier 2 lands
Year One	217	0
Year Two	2,740	1,398
Total	2,957	1,398

Table 10: Settlements – No. of Units granted on lands designated Tier 1 (serviced) or Tier 2 (serviceable)

Of the 112 no. residential permissions granted in the settlements during year two of the Plan, commencement notices have been received for 16 no. developments comprising 169 no. units. With respect to the units commenced, 147 no. are located within the City and Suburbs (in Limerick). In addition, of the 70 no. residential permissions granted for 987 no. units in the settlements during year one of the Development Plan, it is noted that 18 no. commencement notices have been received for 78 no. units.

Development Plan Implementation	No. of Apartment Units Commenced by Year Granted - Settlements	No. of House Units Commenced by Year Granted - Settlements	Total No. of Units Granted in Year One and Two and Commenced
Year One	58	20	78
Year Two	9	160	169
Total	67	180	247

Table 11: No. of Units Commenced Construction and Granted during the first two years of Development Plan Implementation

With respect to the availability of land to cater for population growth, following a review of the 160 no. Settlement Capacity Audit sites in Limerick City and Suburbs, it is noted that live planning permission is in place for 3,817 no. units across 56 no. sites on approximately 132ha.. These permissions comprise 1,655 no. apartments and 2,162 no. houses. Including planning permissions which pre-date the Development Plan, Commencement Notices have been received for approximately 765 no. units on the City and Suburb's Settlement Capacity Audit sites. In the event that all permissions granted were implemented in full, the remaining capacity for residential development on lands identified in the Settlement Capacity Audit for the City and Suburbs alone would equate to approximately 8,933 no. dwellings on 233ha. Therefore, the quantum of lands zoned for residential development that remains without planning permission is sufficient to cater for the forecasted housing requirements to 2028.

With respect to the settlements, as set out in Section 2 of this report, the Plan operates in conjunction with a number of Local Area Plans. Following the adoption of the Plan, the Local Area Plans for Abbeyfeale, Adare, Caherconlish, Castleconnell, Newcastle West, Patrickswell and Rathkeale and have been reviewed and new Local Area Plans are now in effect. The Kilmallock Local Area Plan has been amended and extended.

The quantum of zoned land available without planning permission in Limerick City and Suburbs and in the reviewed Local Area Plans is set out in the table below and accords or exceeds the requirements for land identified in the Core Strategy. Therefore, sufficient lands remain zoned to cater for targeted population growth throughout the remaining lifetime of the Development Plan.

Settlement	Available Land for Residential use (ha.)		
Limerick City and Suburbs, including Mungret and Annacotty	362.82		
Abbeyfeale	10.97		
Adare	18.01		
Askeaton	10.70		
Caherconlish	8.951		
Cappamore	2.92		
Castleconnell	15.00		
Croom	13.90		
Kilmallock	23.51		
Newcastle West	59.50		
Patrickswell	22.03		
Rathkeale	9.27		
Total	557		

 Table 12: Quantum of Residential Zoned Land in the City and Suburbs and Local Area Plans

4.2.1 Residential Pipeline Development – Limerick City and Suburbs

Section 4.2 Indicator 3 – Residential Planning Permission – Settlements focuses on planning permissions granted in the settlements during year two of the Development Plan. A grant of planning permission remains live for a period of 5 no. years. Therefore, on examination of all live planning permissions for Limerick City and Suburbs, planning permission is in place for 4,054 no. units. In addition, decisions were pending on planning applications received during year two for a further 965 no. units across all settlements at time of writing this report.

Table 13 below sets out a breakdown of the pipeline applications by area in the City and Suburbs. Figure 6 further below indicates the spatial distribution of pipeline residential developments in the City and Suburbs.

Neighbourhoods	No. of Units Granted Year 1 and Year 2	No. of Units Pending Decision	No. of Units Granted Permission – Not Commenced	No. of Units Granted and Commenced
City Centre	270	153	165	12
Corbally Kings Island	1	1	0	1
Ballysimon Singland	34	80	28	0
Garryowen				
Rhebogue				

Neighbourhoods	No. of Units Granted Year 1 and Year 2	No. of Units Pending Decision	No. of Units Granted Permission – Not Commenced	No. of Units Granted and Commenced
Annacotty Castletroy Plassey	469	9	110	95
Janesboro Southill Crossagalla	1	33	2	0
Dooradoyle Raheen Mungret	468	18	160	69
Ballinacurra South Circular Rd. Dock Rd.	3	22	29	0
Thomondgate Moyross Caherdavin Ennis Rd.	614	407	62	4
Total No. of Units	1,858	723	556	181

Table 13: Residential Pipeline Development – Limerick City and Suburbs

YEAR TWO - CORE STRATEGY MONITORING REPORT 2023 –2024

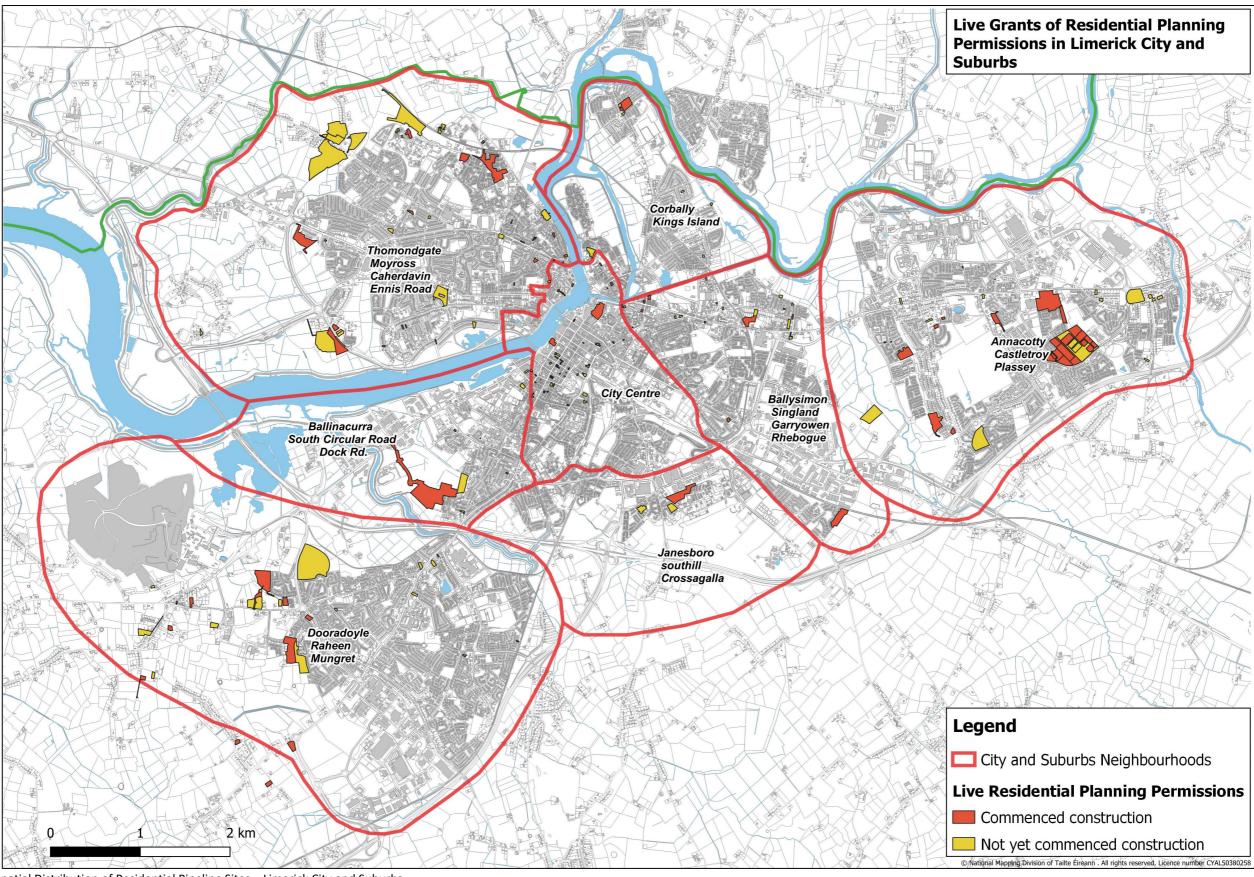


Figure 6: Spatial Distribution of Residential Pipeline Sites – Limerick City and Suburbs

4.3 Indicator 4 - Residential Planning Applications — Rural

This section outlines the pattern and status of planning applications for single dwellings located in the rural areas of Limerick during year two of implementation of the Plan.

Table 14 below outlines the indicators for residential development in the rural housing strategy areas, comprising Category 1 – Areas under Strong Urban Influence and Category 2 – Rural Areas Elsewhere. The table outlines a breakdown of the planning applications in the two rural housing strategy areas and decision types for year two of the Plan from 1st of August 2023 to 31st of July 2024. The rural housing strategy areas are identified in Figure 7 further below.

Level	Settlements	Rural Housing Category	Planning Applications lodged	Permissions Granted	Applications Refused/ Withdrawn
Limerick	Rural Metro	Areas under	28	17	6
Shannon	Area	Strong			
Metropolitan		Urban			
Area (in		Influence			
Limerick)					
Level 7	Open Countryside	Areas under Strong Urban Influence	176	117	30
		Rural Areas Elsewhere	76	47	0
Total	Countryside		280	181	36

Table 14: Rural Areas - Residential Indicators – Breakdown of Planning Applications

The Core Strategy allocated 772 no. additional dwellings in the open countryside to 2028. This allocation equates to an average of 128 no. dwellings per annum. During year two of the Plan, 181 no. rural one off dwellings have been granted planning permission, this exceeds the average annual target by 53 no. dwellings. It should be noted that this relates to planning permissions only. Commencements of permissions granted in year one and two are set out in table 16 below. A further 58 no. planning applications for rural one off dwellings, received during year two, were undecided at time of writing.

Development Plan Implementation	No. of Rural Dwellings Allocated	No. of Planning Applications Lodged	No. of Permissions Granted	
Year One	128	265	165	
Year Two	128	280	181	
Total	256	545	346	

Table 14: Rural Areas – No. of Planning applications lodged and granted during Year One and Two of the Development Plan

Development Plan Implementation	No. of Rural Houses Granted	No. of 2 bed units	No. of 3 bed units	No. of 4+ bed units
Year One	165	6	64	95
Year Two	181	9	71	101
Total	346	15	135	196

Table 15: Rural Areas – No. of units by no. of bedrooms granted during Year One and Two of the Development Plan

With respect to the commencement of construction of one off dwellings, during year two of the Plan, commencement notices have been received for 28 no. units, consisting of 6 no. units in the area designated Rural Area Elsewhere and 22 no. units in the area designated Strong Urban Influence. Of the permissions granted for rural dwellings during year one, commencement notices have now been received for 78 no. dwelling units.

Development Plan Implementation	No. of Commencement Notices – Strong Urban Influence	No. of Commencement Notices – Rural Area Elsewhere	Total
Year One	54	24	78
Year Two	22	6	28
Total	76	30	106

Table 16: Commencement Notices by Rural Housing Category

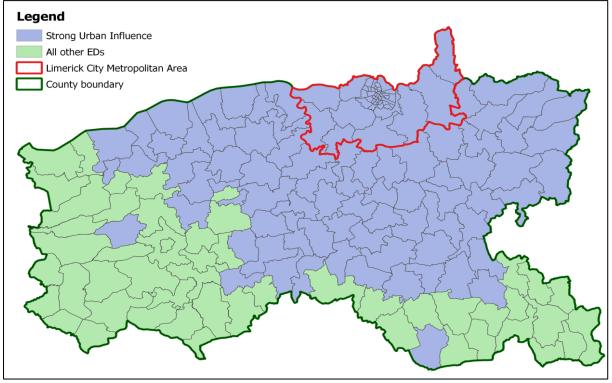


Figure 7: Extract of Map 4.1: Rural Housing Strategy Map, Chapter 4 Housing

4.4 Obstacles to Dwelling Delivery

As set out under Sections 4.2 Residential Indicator 3 - Residential Planning Permissions – Settlements and 4.4 Residential Indicator 4 - Residential Planning Applications – Rural above, during year two of the Plan, a total of 1,701 no. residential units have been granted planning permission across the City and County. This is an increase of 552 no. units on the number of units granted in year one (1,149).

The year one Core Strategy Monitoring Report 2022 – 2023 identified various obstacles to dwelling delivery. This report should be read in conjunction with same. In brief, the year one report identified obstacles including delayed decision making at An Bord Pleanála, inflation and costs of finance, energy, transport, materials, construction, labour costs and shortages, all combining to create issues around the viability of projects. In addition, the long lead in times for delivery are exacerbating pent up demand. The report also outlined the various Government schemes, waivers and rebates in place to facilitate and enable development.

4.5 Indicators 5 and 6 – Commercial Floor space and Permissions

This section sets out in brief the indicators for commercial development across the settlements in Limerick City and County. The table below sets out the indicators comprising the areas of commenced floor space and the floor space granted permission in 67 no. applications for various commercial uses during year two of the Plan.

Level	Settlement	Commenced Commercial Floorspace (m2)	Offices Granted (m2)	Industrial Granted (m2)	Retail Granted (m2)	Warehousing / Logistics Granted (m2)	Services ¹ Granted (m2)
Limerick Shannon Metro.	Limerick City and Suburbs (in Limerick)	17,441	3,949	11,164	5,373	7,641	18,357
Area (in	Annacotty	-	-	-	-	-	-
Limerick)	Mungret	-	-	-	-	-	-
	Castleconnell	-	242	2,454	-	-	-
	Patrickswell	-	-	-	-	-	-
	Clarina	-	-	-	-	-	-
	Montpelier	-	-	-	-	-	-
Key Town	Newcastle West	45	-	1	45	-	254
Level 3	Abbeyfeale	58	58.5	1	-	-	-
Towns	Kilmallock	-	-	4,499	-	-	-
	Rathkeale	-	-	-	-	-	-

¹ For the purpose of this report, Services include professional/financial services, betting offices, laundrette kiosks, hair/ beauty salons, restaurants, leisure centre, conference facilities, medical services, gyms, guest houses, nursing homes, dog grooming etc.

.

Level	Settlement	Commenced Commercial Floorspace (m2)	Offices Granted (m2)	Industrial Granted (m2)	Retail Granted (m2)	Warehousing / Logistics Granted (m2)	Services ¹ Granted (m2)
	Caherconlish	-	-	-	-	-	-
Level 4	Adare	50	50	-		-	-
Large	Askeaton	-	-		-	-	-
Villages	Ballingarry	-	-	-	-	-	-
	Bruff	-	-	-	-	-	178
	Bruree	-	-	-	-	-	-
	Cappamore	-	-	-	-	-	-
	Croom	860	30	3,050	-	830	-
	Doon	-	-	-	-	-	-
	Dromcolliher	-	-	-	-	-	-
	Foynes	-	-	293	-	-	-
	Glin	-	-	-	-	-	-
	Hospital	-	-	-	-	-	-
	Kilfinane	-	-	-		-	-
	Murroe	7	-	-	-	-	7
	Pallasgreen	-	-	-	-	-	-
	Pallaskenry	-	-	-	-	-	-
Level 5	Small Villages	76	-	-	-	-	76
Level 6	Rural Clusters	-	-	-	198	-	-
Level 7	Countryside	475	52	1,641	45	542	-
Total		19,012	4,382	23,101	5,661	9,013	18,872

Table 17: Commercial Indicators

The table below sets out a summary of the total floor areas permitted for the various types of commercial developments during Year One and Year Two of implementation of the Development Plan:

Development Plan Implementation	Office (m2) Permitted	Industrial (m2) Permitted	Retail (m2) Permitted	Warehousing / Logistics (m2) Permitted	Services (m2) Permitted
Year One	1,205.58	4,133.23	4,241.4	9,943.1	4,098
Year Two	4,382	23,101	5,661	9,013	18,872
Total	5,587.58	27,234.23	9,902.40	18,956.10	22,970.00

 Table 18: Commercial floor areas permitted during Years One and Two

The substantial majority of new commercial developments permitted during year two of the Plan are located within Limerick City and Suburbs. At time of writing, of the 67 no. permissions granted for commercial developments during year two, commencement notices have been submitted for 21 no. applications. The total commenced commercial floor areas across all

levels of the settlement hierarchy that was granted permission in years one and two, is outlined in the table below.

Development Plan Implementation	Office (m2) Commenced	Industrial (m2) Commenced	Retail (m2) Commenced	Warehousing / Logistics (m2) Commenced	Services (m2) Commenced
Year One	567	0	1,709	5,682	2,569
Year Two	1,942	5,034	2,448	830	8,760
Total	2,509	5,034	4,157	6,512	11,329

Table 19: Commercial development commenced by floor area

The attraction of new commercial development to the City and Suburbs is consistent with the objectives of the RSES and Limerick Shannon Metropolitan Area Strategic Plan (MASP). In this regard, the MASP supports Limerick City in becoming a major economic force in the Irish and international economy and a leading centre for commercial investment, capitalising on the City's higher education institutions and skills of the workforce. In addition, the granting of commercial permissions in Kilmallock will facilitate the town's role in facilitating a spread of economic growth into the County. Commercial investment in the other settlements will also facilitate economic development, employment opportunities and provide services for the local population. It should be noted that the substantial areas of office and industrial development permitted in the Countryside, includes applications within Annacotty Business Park.

4.6 Indicator 7 – Settlement Consolidation Sites Limerick City and Suburbs

A number of strategic brownfield consolidation sites have been identified for redevelopment in Limerick City Centre, which will have transformative effects on the revitalisation of the City. The Residential Settlement Capacity Audit as set out under Volume 2a Level 1 Limerick City and Suburbs (in Limerick), Mungret and Annacotty of the Plan, identifies these Settlement Consolidation Sites. These sites include Opera Square, Cleeves Riverside Quarter, the University of Limerick Riverside Campus and Colbert Station Quarter. The table below outlines the indicators of progress for development of these sites:

Consolidation Site	Infrastructure Requirements	Services Delivery	Permissions Granted	Dwellings Constructed	Funding Applications	Project Timelines	Vacant Site Levy	Other
Cleeves	Perimeter	Project	Non-	N/A	URDF (Urban	4–5-year	RLZT Draft	Design team
Riverside	fencing,	delivery team	statutory		Regeneration	construction	Maps 2024	appointed to
Campus	lighting within	in place	masterplan		Development	period		prepare
	the perimeter,		completed		Fund) 2 -			planning
	internal water	Design Team	August 2023		€34.5m			application in
	supply and	commenced			approved			line with a
	sanitary	the next stage	Planning due					view to
	arrangement,	of the	for		Preliminary			selling site or
	drains,	development,	submission		Business			attracting
	sewerage,	and are	January 2025		Case			development
	electricity sub-	working on			approved			partners to
	stations,	preparation						complete the
	electricity	of the			Drawdown			development.
	mains,	planning			commenced			
	transformers,	application						
	water mains,							
	sewer mains							
	utilities,							
	parking							

Consolidation	Infrastructure	Services	Permissions	Dwellings	Funding	Project	Vacant Site	Other
Site	Requirements	Delivery	Granted	Constructed	Applications	Timelines	Levy	Other
	facilities,							
	waste disposal							
	systems,							
	Security							
	offices,							
	maintenance							
	of							
	environmental							
	conditions							
Opera Square	Under	Project	An Bord	Q3 2023 -	URDF 1 -	Construction	RLZT Draft	Works
	construction	delivery team	Pleanála	drainage	€1.8m	Q4 2020 to	Maps 2024	progressing
		in place	Permission	installation	approved.	Q4 2026		on site
			Granted Feb.	for One				
		Demolition	2020	Opera	Draw down	Opera		
		and Enabling		Square, and	complete	Square will		
		Works	Amendments	concrete		be developed		
		Contract	Submitted –	pours	Department	over a six-		
		(Dec. 2020-	and was		of Rural and	year period		
		Dec. 2022)	granted by	2024 -	Community	and is due for		
		Complete	An Bord	basement	Development	completion,		
			Pleanála	works for the	on 5 th May	in late 2026.		
		Basement	January 2024	full site 75%	2023. Under			
		and One		completed	Review			
		Opera Sq.		and five				
		Contract (Jan.		storeys of				
		2023 to Feb.		the six-storey	Libraries			
		2025)		One Opera	Capital			
		Ongoing		Square	Programme			

Consolidation	Infrastructure	Services	Permissions	Dwellings	Funding	Project	Vacant Site	Other
Site	Requirements	Delivery	Granted	Constructed	Applications	Timelines	Levy	Other
Site	Requirements	14-storey OPW Building Mar. 2024- Aug. 2026) now at Tender Stage Library, Central Plaza, and Four Opera Sq. (Mar. 2024- Dec. 2026) now at	Granted	building constructed	2023 - 2027 submitted on 2 nd June 2023. Under Review			
		Tender Stage						
Arthur's Quay	None	In place	None	None	URDF — Part of Worldclass Waterfront funding allocation (€32.4m)	Framework Plan – Next step Public Consultation Q3/4 2024 to feed into Worldclass Waterfront	N/A	Framework will guide development, reliant on individual landowners thereafter to initiate planning applications

Consolidation Site	Infrastructure Requirements	Services Delivery	Permissions Granted	Dwellings Constructed	Funding Applications	Project Timelines	Vacant Site Levy	Other
Colbert	Going forward	None	None	None	TBC	Carey's Road	RZLT Draft	Overall
Station	some					site design	Maps 2024	Framework
Quarter	infrastructure					team		completed.
	may be					appointed to		
	required to					prepare		
	support St.					planning		
	Joseph's and					application.		
	Carey's Road							
	sites					Design team		
						being put in		
						place for St.		
						Joseph's		
						Hospital site		

 Table 20: Settlement Consolidation Sites

5. Conclusion

This Year Two Core Strategy Monitoring Report for 2023 – 2024 outlines progress in the residential and commercial indicators specified under Section 10.3.1 of the Development Plan Guidelines 2022 during year two of the Development Plan 2022 - 2028.

During the second year of the Plan, approximately 866 no. dwellings were completed across Limerick City and County. The majority of units were completed in Limerick City and Suburbs, followed by the Large Village of Hospital, substantially in accordance with the objectives for compact growth (NPO 3) and the Core Strategy. However, the level of completions remains below the average annual and quarterly targets across all settlements. This can be attributed to continuing issues around costs and viability.

With respect to planning permissions, a total of 1,882 units have been granted permission across the City and County during year two of the Plan. Across all of the settlements, 1,701 no. residential units have been granted permission, comprising 660 no. apartments and 1,041 no. dwelling units. The majority of units granted (730 no.) comprise three bedrooms, followed by two bedrooms units (453 no.). The quantum of lands zoned for residential development that remains without planning permission across all settlements is sufficient to cater for the forecasted housing requirements to 2028.

In relation to rural areas, 181 no. one off dwellings have been granted planning permission during year two of the Plan, this is in excess of the Core Strategy average target of 128 no. units per annum. The majority of these units (122 no.) were granted in the areas designated Strong Urban Influence, with 17 no. of the permissions located within the Rural Metro Area.

With respect to the Settlement Consolidation Sites in Limerick City, development works are ongoing on the Opera Square site. A number of Framework and Masterplans have been completed, or are nearing completion on the other sites. The commencement of redevelopment of some of these sites will be in the long term. It is noted that some reliance on third party owners will be required to progress the re-development of two of the sites.

Permissions have been granted for all types of commercial uses in Limerick City and Suburbs, followed by industrial development in Kilmallock. Such development will contribute to the economic development of the settlements in accordance with the objectives of the Development Plan.

The pattern of planning permissions granted for residential development, particularly in the settlements, creates confidence that the annual monitoring report will demonstrate that the objectives of the Core Strategy can be satisfactorily achieved over the lifetime of the Limerick Development Plan 2022 - 2028.

